	Name of Applicant	Proposal	Expiry Date	Plan Ref.
		Proposed Change of Use from B1 to B8 with detached cold storage building to rear and erection of three metre high timber fence panels to outer perimeter of private service road to, and enclosing rear yard/parking area	26.08.2020	20/00479/FUL
		30 The Avenue, Rubery, Birmingham, Worcestershire, B45 9AL		

**RECOMMENDATION:** That planning permission be Refused

# 1.0 Consultations

# WRS Air Quality - NO Objection

Further to your consultation request dated 22nd June 2020 we have reviewed the submitted proposals and our records.

We have no comments to make in relation to the proposal and local air quality management

## **WRS Noise - NO Objection**

Noise: The submitted noise assessment appears satisfactory and predicts, with the implementation of the recommended noise mitigation measures, that noise from the premises should not adversely impact the nearest noise sensitive receptor(s).

The recommended noise mitigation measures relating to the acoustic fence, the repositioning and acoustic enclosure of the rear external condenser unit and the acoustic enclosing of the other condensing unit(s) and the use of white noise reversing beepers for the forklift truck and any HGV delivering to the site should be conditioned. Additionally, you may wish to restrict HGV deliveries to a maximum of one per hour, as proposed in the noise assessment, and condition that no HGV deliveries shall be made before 08:30 / 09:00hrs.

## **WCC Highways - NO Objection**

Worcestershire County Council acting in its role as the Highway Authority has undertaken a full assessment of this planning application. Based on the appraisal of the development proposals the Transport Planning and Development Management Team Leader on behalf of the County Council, under Article 18 of the Town and Country Planning (Development Management Procedure) (England) Order, 2015 has no objection subject to conditions.

The justification for this decision is provided below.

I have no highway objections to the proposed change of use from B1 to B8 with detached cold storage building to rear and erection of three-metre-high timber

fence panels to outer perimeter of private service road to, and enclosing rear yard/parking area.

The existing site is in a commercial location off an unclassified road, the site benefits from an existing vehicular access with good visibility which is located at the end of the Avenue.

The proposal includes a 3m high timber fence, this does not affect the vehicular visibility - no highway implications.

The Highway Authority has undertaken a robust assessment of the planning application. Based on the analysis of the information submitted the Highway Authority concludes that there would not be a unacceptable impact and therefore there are no justifiable grounds on which an objection could be maintained.

#### Conditions:

# Conformity with Submitted Details

The Development hereby approved shall not be brought into use; parking to be provided as shown on drawing 1 Planning.

Reason: To ensure conformity with summited details.

## Cadent Gas Ltd - NO Objection

All developers are required to contact Cadent's Plant Protection Team for approval before carrying out any works on site and ensuring requirements are adhered to.

# **Neighbour Representations**

At the time of preparing this report 31 representations raising objection have been received from the local community. These raise the following issues:

## **EFFECTIVENESS OF PROPOSED MITIGATION**

- The fencing will not form an effective barrier to noise
- The application does not detail the acoustic specification of the fence proposed
- The fencing will be visually intrusive
- It is unclear whether screening from the existing established trees/shrubbery would be retained or need to be removed to facilitate erection of the fence
- There is a difference ion levels between the application site and neighbouring gardens which would mean the relative height of any acoustic fence would be little higher in places than the existing fencing, such that it would be ineffective.

### REPEAT APPLICIATION

A second application should not have been entertained

## INTRUSION

 The relative height of lorry cabs and tailgates of HGVs afford overlooking into private gardens when deliveries are taking place resulting in intrusion and loss of privacy

### NOISE

- A noise survey was carried out over a couple of days when the company were obviously on best behaviour. This was in winter when the air cooling/refrigeration was handling 3c-7c. Not a summers day at 28c as we have just had.
- Constant droning noise from refrigeration unit fans cooling the unauthorised cold store causing nuisance and disturbance to sleep of local residents which is particularly detrimental in the summer when windows need to be open for ventilation.
- Being woken up at the crack of dawn by loud talking, shouting, laughing and music from the premises
- Noise from the refrigeration units on the lorries when stationary in the service yard.
- The yard acts as an amplification chamber for noise
- The use of forklift trucks emitting a continuous bleeping noise when in reverse.
- Noise from diesel truck engines running adjacent to residential properties with resultant loss of residential amenity and impeding use of gardens in summer
- Employees and delivery/distribution drivers shouting to one another in yard.
- Lorries park in The Avenue in the hammerhead adjacent to residential gardens and usually have their diesel engines running while delivering adding to noise and air pollution
- The sentiment that neighbouring residents should have the right to enjoy their gardens any time during the week, not just on a Sunday - and not be constantly subjected to the level of noise that is currently coming from the site is a frequent theme of responses.
- Sanctuary Acoustics report state that some the higher noise levels are at location
  1 on their plan and was noted as highly perceptible just inside the front side
  entrance. The noise occurs in the turning point at the top of The Avenue where the
  trucks unload adjacent to the rear gardens of 44,46,48,50 and 52 Richmond Road.
  There are no proposals in this report to mitigate this.
- The times are clearly not business hours as these lorries can start from 6.00am onwards and not stopping on evening as they can still be arriving after 7pm and not limited to the 8.00am to 11.00am time slot as suggested in the applicant's supporting statement.

## **AIR Pollution**

- A chimney on the premises has been emitting smoke.
- Rubbish is often burnt on the premises causing nuisance
- The HGV's have diesel powered refrigerated units pumping out noise and fumes.
   This would not be permitted in the vicinity of a school yet it is happening within 20 meters of a number of senior citizens and other people with serious underlying health issues.

### **WORKING HOURS**

- At the moment Adams food are working longer hours and days than they state in their application.
- Deliveries as early as 05:00am in the morning and as late 07:00 pm on Saturday nights. On a number of occasions there has been late evening activity between the hours of 10:30pm and midnight. This is contrary to the stated hours of working for which permission is sought.

- Working at unsociable hours gives no confidence to local residents that any conditions limiting hours of working/deliveries would be adhered to.
- The proposed hours of working from 07:00am to 06:00pm Mon to Friday and 07:00am to 01.00pm Sat are not informed by the proximity to neighbouring residential properties but only predicated on the needs of the business.
- Staff are present on site to take the deliveries that arrive before 07:00am and after 07:00pm suggesting they are residing on the premises over night.
- The supporting statement claims one frozen food delivery per day occurs. This is misleading. For example on Thursday 18th June there were 7 deliveries recorded, the first arriving at 10.00am and the last leaving at 4.34pm deliveries last between 15 mins and 2,and a half hours. Also on Monday 29th June, 5 deliveries started at 7.15am 8.am 7.38am 8.am and 8.10am 8.45am this meant 3 HGV's were in the Avenue at the same time.

## **LIGHT Pollution**

• The lights are left on in the building all night.

### **OPEN STORAGE**

- The storage of pallets above the heights of adjacent boundaries is not only unsightly but also dangerous, an increased fire hazard and compromises security as it provides a means to scale fences of otherwise secure gardens.
- The service yard is poorly organised and maintained, with rubbish and unorganised pallet storage

# **UNSUITABLE ROAD INFRASTRUCTURE**

 The Avenue, Callowbrook Lane and surrounding streets are not designed for large articulated lorries which have great difficulty (trying to) turn left out of The Avenue onto Callowbrook Lane. The safety barrier of the A38 dual carriageway has been damaged on numerous occasions.

## INTENSIFICATION

- The proposal represents an inappropriate intensification of a premises on an estate intended for light industry rather than storage and distribution.
- Former business uses did not generate the level of activity and associated noise which characterises this business type.

# **WILDLIFE**

• Local wildlife will be affected. There are badgers, foxes and newts in the area.

### **LOSS OF LIGHT**

• The 3 metre fence will block light to gardens

### OTHER ISSUES

- Negative impact upon property values
- Loss of View
- Unsafe and unsecured Gas bottle storage

# 2.0 Relevant Policies

# **Bromsgrove District Plan (BDP)**

**BDP1 Sustainable Development Principles** 

**BDP14** Designated Employment

BDP16 Sustainable Transport

BDP19 High Quality Design

# **Bromsgrove District Council High Quality Design SPD Adopted June 2019** (BDC HQD SPD)

The Supplementary Planning Document (SPD) supplements the Districts' adopted Development Plan and therefore reflects the Council's policies. As such it is a material consideration in the determination of planning applications and will be given substantial weight in the decision making process.

### **Others**

NPPF National Planning Policy Framework (2019)

# 3.0 Relevant Planning History

B/486/61	Proposed Warehouse and Offices	Granted	12.10.1964
BU/317/65/O*	Extension to factory and site for car parking / and or recreational purposes	Granted	15.07.1965
B12245	Change of Use from Warehousing to Light Industrial Use	Granted	13.08.1984
B19006	Parking Area to frontage	Granted	12.03.1990
18/01538/FUL	Retrospective application for erection of cold storage facility to rear of premises	Withdrawn	11.03.2019
19/00328/FUL	Retrospective application for change of use from B1 (light industrial) use to B8 (storage and distribution) use, and erection of associated cold storage facilities to the rear of the premises	Refused	08.11.2019

Note: \* Part of the land relating to No.28 The Avenue was acquired and incorporated into the ownership of No.30 in 2018, hence the relevancy of BU/317/65/O.

## 4.0 Assessment of Proposal

## 4.1 Site Location

The application site is situated in Rubery to the north of the A38 Birmingham Road. The application relates to No.30 The Avenue, a business premises situated at the far end of a small industrial estate accessed via residential streets. The industrial estate is flanked on 3 sides by established residential development.

No.30 The Avenue is a single storey industrial unit with offices to the front, a service road to the south, which abuts the rear gardens of properties fronting Richmond Road and a service yard which abuts the rear gardens of properties on Richmond Road and Barrington Road. The application site also comprises land to the rear of the premises, formerly part of No.28, an adjacent industrial unit, which was acquired by the applicant in 2018.

# 4.2 Background

- 4.2.1 The application before members followed an investigation by the Council's Planning Enforcement Officers concerning the erection of a cold store to the rear of the premises.
- 4.2.2 A retrospective application was submitted for the cold store having determined that it fell outside the permitted development parameters for outbuildings within the curtilage of business premises in terms of both its floor area and height.
- 4.2.3 Following receipt of that application, it became apparent that the change of use from B1 (light industrial) use to B8 (storage and distribution) use also required planning permission because the resultant floor area of the whole building exceeded the 500sqm floor area threshold for 'permitted' changes of use from B1 use to B8 use without requiring permission. Accordingly, a fresh application was submitted which sought retrospective permission for both the use and associated cold store development.
- 4.2.4 That application was refused by Planning Committee on 08.11.2019 for the following 2 reasons:
  - 1. The application fails to assess and propose any measures which seek to mitigate adverse impacts in terms of noise, fume and light pollution arising as a consequence of the B8 use, and demonstrate that such mitigation measures would not themselves have an adverse impact upon the residential amenity enjoyed by the occupiers of neighbouring properties The proposal is therefore contrary to Policies BDP1, BDP14 and BDP19 of the Bromsgrove District Plan.
  - 2. Notwithstanding Reason 1, the proposed B8 use would; by reason of its operational parameters, the proximity of its service yard, cold store, and associated access, to neighbouring dwellings and their associated private gardens in Richmond Road and Barrington Road; constitute an incompatible use and have a demonstrably adverse impact upon the residential amenity enjoyed by the occupiers of those properties in terms of external noise and fumes arising from vehicles and refrigeration units, and associated disturbance from loading and unloading contrary to Policies BDP1, BDP14 and BDP19 of the Bromsgrove District Plan.

# 4.3 Proposal

- 4.3.1 Following the refusal of the previous application, the applicant commissioned an independent noise consultant to undertake a survey and report, which makes a series of recommendations seeking to address the previous concerns regarding noise. This report has been subsequently reviewed by Worcestershire Regulatory Services. They have raised no objection subject to implementation of the recommendations.
- 4.3.2 On their application form, the applicant proposes hours of working from 08:00am 05:00pm Monday to Friday (a 1hr later start and 1hr earlier finish than previously proposed) and 08:00am 01:00pm on Saturdays, (previously 07:00 until 18:00) and 08:00am until 01:00pm on Sundays and Bank holidays (no Sunday/Bank holiday working was previously proposed).In their supporting statement they state that in practice deliveries and distribution would be between 08:00 and 11.00.
- 4.3.3 The business is a distribution centre catering for restaurant and food outlets. Part of the business involves distribution of frozen foods and therefore required cold storage facilities. The cold store, for which retrospective permission is also sought measures 25m long, by 9.5m wide by approximately 6 metres tall and has a flat roof and is composed of white panels with a smooth finish.
- 4.3.4 Subject to obtaining planning permission, the applicant proposes to implement the recommendations of their consultant's Noise Assessment report which includes -
  - (i) The lowering of the rear air handling unit and the use of an acoustic shroud to enclose the air handling unit
  - (ii) The erection of three metres high fencing to the perimeter boundary, the new three-metre-high fencing is to replace the existing chain wired linked fencing which is erected solely on Adam Food Store site and not on the adjoining owners land. To the west side where the access drive is located there is a difference of ground level ranging from 800mm to 1200mm with the lower ground level on Adam Food Store side.
  - (iii) The reversing beepers and sirens with current impulsive noise sources is to be replaced with white noise sources which are less intrusive.
- 4.3.5 The submitted plan details the fence extending from a point adjacent to the loading/unloading bay in front of the gates to the yard, along the south-west boundary with properties on Richmond Road and north-west boundary with properties on Barrington Road and the north-east boundary between the neighbouring industrial unit, serving to enclose the service yard.

### 4.4 Main Issues

- 4.4.1 The main issues to consider in this case are:
  - Principle of Development
  - Residential Amenity
  - Highway Safety
  - Impact upon Character and Appearance

# 4.5 Principle of Development

- 4.5.1 The site lies within an established industrial estate, and designated employment area, having a range of business uses. The industrial estate was first developed in the early 1960's for B1 light industrial uses.
- 4.5.2 B1 uses are defined in the Town and Country Planning (Use Classes) Order 1987 (as amended) as "being a use which can be carried out in any residential area without detriment to the amenity of that area by reason of noise, vibration, smell, fumes, smoke, soot, ash, dust or grit." Uses within this category can generally coexist with residential uses without harm to residential amenity.
- 4.5.3 In terms of the adopted development plan, BDP14.2 states that "Proposals for the expansion, consolidation or extension to existing commercial and industrial uses in non Green Belt will need to ensure the scale and nature of the activity is appropriate for the area in which it is located." (my emphasis)
  Whilst situated within a designated employment area, the acceptability of any proposal in planning terms must assess the impact of the proposed use in relation to its particular context and relationship to adjacent land uses.

# 4.6 Residential Amenity

- 4.6.1 Policy BDP1 part 1.4 criterion 'e' states that in considering all proposals for development in Bromsgrove District regard will be had to the "Compatibility with adjoining uses and the impact on residential amenity;"
- 4.6.2 The assessment of the proposal must relate to the use rather than the specific operational characteristics of the business, because permission is being sought for a B8 use, which would run with the land, irrespective of who is applying.

### Air Pollution

- 4.6.3 Policy BDP1 part 1.4 criterion 'b' states that in considering all proposals for development in Bromsgrove District regard will be had to "Any implications for air quality in the District and proposed mitigation measures;"
- 4.6.4 Similarly Policy BDP19 criterion 's' states that "In relation to air quality all new developments with a floor space greater than
  1000sqm or 0.5 hectare or residential developments of 10 or more units should not
  increase nitrogen dioxide (NO2), particulate matter (PM10) and carbon dioxide
  (CO2) emissions from transport and should be accompanied by an assessment of
  them likely impact of the development on local air quality and comply with current
  best practice guidance"
- 4.6.5 The application is not accompanied by any assessment of the impact upon air quality despite the fact that the resultant floor area of the premises is 2100 sqm.

### Privacy

4.6.6 The cold store contains no windows and the external arrangement of the principal building has not changed. Some respondents have suggested that the relative height of lorries has afforded overlooking from cabs and tailgates over the height

of rear boundary fences. That could be mitigated to some degree by the proposed 3m high acoustic fence.

# Impact of Operational development on outlook, sunlight and daylight

- 4.6.7 Permitted Development Rights allow extensions to industrial buildings or warehouses up to 200sqm in floor area and 5 metres high where within 10 metres of any boundary (without the need for planning permission) These limits are not hard limits, so it does not follow that any building which exceeds those limits is automatically unacceptable. The limits apply only to what can be undertaken without planning permission, but demonstrate that a building of similar, albeit smaller scale could be erected in the same position without requiring planning permission.
- 4.6.8 Whilst the building can be seen from the rear of residential properties on Richmond Road and Barrington Road, it sits more than 15 metres away from the common boundary and some further 20 metres away from the principal windows of those properties and is seen against the backdrop of the host building which is higher. It is considered that the cold store has no unacceptably adverse impact upon amenity in terms of its height, impact upon sunlight or its visual appearance to the extent that would warrant refusal on those grounds.
- 4.6.9 The ground levels of the application site are lower than the adjacent gardens, and consequently the height of the fence when viewed from the perspective of properties on Richmond Road would not appear 3 metres tall. Furthermore, the gardens of residential properties on Richmond Road and Barrington Road, adjoining the site are 20 metres and 15 metres respectively. Accordingly, a fence constructed at 3 metres based on ground levels within the application site is unlikely to have an adverse impact upon sunlight, daylight or outlook, given its height relative to pre-existing boundary treatments set at the higher ground level of neighbouring gardens.

### Noise Sources and Mitigation

4.6.10 Policy BDP19 criterion 't' states that

"Development proposals should maximise the distance between noise sources (for example motorways) and noise sensitive uses (such as residential), whilst also taking into account the implications of the existing night-time use of the locality;"

- 4.6.11 Paragraph 6.2.14 of the BDC HQD SPD states that
  - "The scale, nature and frequency of vehicles that service industrial businesses can be a major source of conflict with neighbouring activities, including other industrial uses. The design objective is to manage noise, disturbance and potential danger from deliveries, servicing and storage in order to reduce the impact on neighbours, the natural environment and the general appearance of the area. The best place for this to occur is behind frontage buildings, or to the rear of the main building."
- 4.6.12 Paragraph 6.2.16 goes onto qualify that "The location of the servicing areas, routes in and out of the site and location of mitigation measures combined should reduce the impact of noise or any detrimental effect on air quality."

- 4.6.13 The previous application made no attempt to mitigate the impact of noise arising from the use which included - activity in the yard, the air handling unit and fork lift truck reversing alarms and not least delivery vehicles with engines and refrigeration units running. In the latest application, the applicant proposes to adopt the mitigation measures recommended by their noise consultant in order to address these matters.
- 4.6.14 The applicant proposes the use of white noise alarms on the forklift trucks. These cause less disturbance than conventional beeping alarms, but the reversing alarms on vans and HGVs from those delivering and collecting product cannot be controlled by a planning condition as that is outside the scope of control of the applicant and the Local Planning Authority.
- 4.6.15 The proposed lowering of the rear air handling unit and the use of an acoustic shroud to enclose it could mitigate noise from that source and the completion of that work could be secured by a condition.
- 4.6.16 The configuration of the building, which occupies almost all of the plot width, has a rear yard accessed via a narrow 3 metre wide access abutting the rear gardens of residential properties (no.s 54-68 evens) fronting Richmond Road. There is no alternative access option, so any delivery or collection traffic unloads or loads adjacent to the rear garden boundaries adjacent to which the main loading / unloading bay door is located.
- 4.6.17 The applicant observes that "The loading of the vans is undertaken at the front of the premises and not at the rear where the cold storeroom is located." In that respect, it is considered that the benefit of the acoustic fence in mitigating the impact of delivery and collection vehicle noise would be limited, as that activity takes place at the front of the premises and not from the rear service yard.
- 4.6.18 Whilst a condition limiting proposed hours of working could be imposed and enforced, the number of deliveries and collections cannot be realistically monitored or controlled. Timings of deliveries by suppliers and collections by customers are not wholly within the control of the applicant as they involve third parties.

## 4.7 Highway Safety

- 4.7.1 Policy BDP16 part 1 states "Development should comply with the Worcestershire County Council's Transport policies, design guide and car parking standards, incorporate safe and convenient access and be well related to the wider transport network."
- 4.7.2 There is no objection from the Highway Authority in relation to highway safety. Some respondents have made comments about damage to property and vehicles being allegedly attributed to vehicles associated with the site. This is however anecdotal.

# 4.8 Impact upon Character and Appearance

- 4.8.1 Policy BDP1 part 1.4 criterion 'f' states that "In considering all proposals for development in Bromsgrove District regard will be had to the following: The impact on visual amenity;
  Policy BDP19 criterion 'e' states that -"The Council will deliver high quality people focused space through: Ensuring development enhances the character and distinctiveness of the local area:"
- 4.8.2 The cold store is approximately 6 metres high but is situated over 15 metres from the respective rear boundaries of properties on both Richmond Road and Barrington Road. Albeit the building might be glimpsed briefly between residential properties on Richmond Road and Barrington Road, it is not generally apparent from those public vantage point to the degree it results in visual intrusion or impacts upon the character and distinctiveness of the local area. Similarly, only a short section of fence would be visible from the public highway, (The Avenue) with the remainder only visible from the rear of surrounding residential properties.

## 4.9 Other issues

- 4.9.1 A number of the respondents have made reference to vehicles breaching the no waiting restriction for vehicles exceeding 7.5 tonnes between the hours of Midnight and 7am and 8pm to midnight and no waiting on Saturday or Sunday at any time. A no waiting sign generally allows a driver to briefly stop to allow a passenger to exit or enter the vehicle, but any longer periods may be deemed as waiting. The effect of the sign is limited to vehicles waiting / parking on the 'public highway' (including the carriageway, pavement, highway verge) rather than serving as an access restriction, so does not preclude access via that road to the premises during those hours, where a vehicle can pull off the highway and enter private land. Responsibility for enforcement of those restrictions does not rest with the Local Planning Authority but rather the Parking Services Unit as a civilenforcement matter through fixed penalty notices.
- 4.9.2 The application is not accompanied by a tree survey. The cold store is set off the boundary and outside the root protection area of trees situated within the private gardens of surrounding properties. The erection of an acoustic fence (even at 3 metres) need not have significant implications for trees in neighbouring gardens, situated close to the common boundary with the site, mindful of the rights of the landowner to cut back overhanging branches and would not involve excavation save for post holes. It should be noted that similar works could be undertaken to erect a fence or wall, at a height of 2 metres under the permitted development rights which apply to the lawful B1 use, were an alternate user in-situ. Similarly, other occupiers of the unit for B1 use could erect a wall up to 2 metres in height without requiring planning permission.
- 4.9.3 The use and development for which permission is sought need not have any detrimental impact upon trees in neighbouring gardens to the extent that the preparation of a tree survey would be reasonable or of utility when considering the impacts of erecting an acoustic fence.

- 4.9.4 One respondent suggested that the proposed use represents a threat to local wildlife/habitat. The site is situated on an established industrial estate flanked by the gardens of residential properties. The only potential impact in terms of the physical development proposed would be from an acoustic fence which might act as a barrier to the movement of wildlife. It is considered that the domestic gardens of properties abutting the site are more likely to serve as such a corridor.
- 4.9.5 A number of respondents have questioned the right of the applicant to make a further application. The refusal of planning permission does not remove the applicant's right to make a further application which seeks to address those grounds of refusal. There are only two instances in which an application can be turned away by the authority. One is in the case of an application for the same development which has been recently dismissed at appeal and the second is in respect of a retrospective proposal which is subject to an enforcement notice at the time the application is made. Neither scenario applied in this case.

### 5.0 Conclusion

- 5.1 The application proposes a business use on an industrial estate, but one which was not designed or intended for intensive storage and distribution purposes serviced by large HGVs. The fact that this site and its service yard is flanked on two sides by residential development and the principal access to the loading bay is adjacent to the gardens of residential properties compounds the harm to amenity.
- 5.2 Notwithstanding the proposals recommended in the report commissioned by the applicant, your officer's remain unconvinced that the measures recommended by the noise consultant would satisfactorily mitigate the harm to residential amenity and remain of the view that the proposal is not compatible with adjacent residential uses and that planning conditions would not provide adequate mitigation to the negative impacts of the use.
- **6.0 RECOMMENDATION:** That planning permission be Refused

# **Reasons for Refusal**

1. Notwithstanding the proposed mitigation measures, including revised start times the proposed B8 use would; by reason of its operational parameters, the proximity of its service yard, cold store, and associated access, to neighbouring dwellings and their associated private gardens in Richmond Road and Barrington Road; constitute an incompatible use and have a demonstrably adverse impact upon the residential amenity enjoyed by the occupiers of those properties in terms of external noise and fumes arising from vehicles and refrigeration units and associated disturbance from loading and unloading. That harm would be compounded by proposed working on Sundays and Bank Holidays. Accordingly, the proposal is contrary to Policies BDP1, BDP14 and BDP19 of the Bromsgrove District Plan.

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